

Message Text

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ACTION TRSE-00

INFO OCT-01 EA-07 NEA-10 ISO-00 IO-13 H-01 L-03 SP-02
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P 120540E JUL 77

FM AMEMBASSY MANILA

TO SECSTATE WASHDC PRIORITY 2194

INFO AMEMBASSY COLOMBO PRIORITY

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USADB

FOR NAC AGENCIES

E. O. 11652: ADS, DECLAS 10/12/77

TAGS: EAID, EFIN, CE

SUBJECT: PROPOSED ADB LOAN TO SRI LANKA FOR CANYON HYDROPOWER
PROJECZ

7.-46: ADB MANAGEMENT PROPOSES \$17.5 MILLION EQUIVALENT
LOAN FROM SPECIAL FUNDS TO GOVT OF SRI LANKA TO FINANCE FOREX
COSTS OF A HYDROPOWER PROJECT INCLUDING POWER TUNNEL, PENSTOCK,
HYDROPOWER STATION, TRANSMISSION LINE AND ANCILLARY WORKS
BETWEEN MOUSAKELLE AND CANYON RESERVOIRS 70 KM. EAST OF
COLOMBO, AND PROCUREMENT FOR UPGRADING OF EXISTING POWER
SYSTEM CONTROL CENTER IN COLOMBO. PROJECT WILL ASSIST
IN MEETING COUNTRY'S PROJECTED POWER REQUIREMENT TO 1984-86.
USADB RECOMMENDS FAVORABLE NAC ACTION. END SUMMARY.

1. ADB DOC. R67-77 WITH ATTACHMENTS DESCRIBING PROPOSED LOAN
POUCHED ADDRESSEES JULY 8. BOARD CONSIDERATION SCHEDULED
26 JULY.

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2. ADB MANAGEMENT PROPOSING \$17.5 MILLION LOAN FROM
SPECIAL FUNDS TO GOVT OF SRI LANKA. PROCEEDS WILL FINANCE
FOREX COSTS OF: (A) HYDROPOWER PROJECT LOCATED BETWEEN
MOUSAKELLE AND CANYON RESERVOIRS 70 KM. EAST OF COLOMBO,
TO INCLUDE CONSTRUCTION OF POWER TUNNEL, PENSTOCK AND
HYDROPOWER STATION; TRANSMISSION LINE; ANCILLARY WORKS

AND CONSULTANT SERVICES; AND (B) PROCUREMENT OF EQUIPMENT FOR POWER SYSTEM CONTROL CENTER IN COLOMBO. PROPOSED TERMS ARE 40 YEAR AMORTIZATION INCLUDING 10 YEAR GRACE PERIOD, 1 PERCENT SERVICE CHARGE. GOVT OF SRI LANKA TO BE BORROWER, CEYLON ELECTRICITY BOARD (CEB) EXECUTING AGENCY.

3. OWING TO FAVORABLE TOPOGRAPHIC CONDITIONS, SRI LANKA HAS RELATIVELY HIGH HYDRO-ELECTRIC POTENTIAL ESTIMATED AT UP TO 2,000 MW. PRESENT INSTALLED ELECTRICITY GENERATING CAPACITY IS 403 MW OF WHICH 332 MW IS HYDROPOWER, BALANCE OIL-FUELED POWER STATIONS. ANOTHER 525 MW, ALL HYDROPOWER, ARE UNDER INVESTIGATION. POTENTIAL EXISTS PREDOMINANTLY IN THREE MAIN BASINS ORIGINATING FROM CENTRAL HIGHLANDS, INCLUDING KEHELGAMU-MASKALIYA BASIN IN SOUTHWEST, LOCALE OF PROPOSED PROJECT, AND WATER RESOURCE DEVELOPMENT IS UNDERWAY IN ALL THREE. PRINCIPAL SOURCE OF OIL-FUELED POWER IS KELANITISSA POWER STATION AT COLOMBO (39 MW CAPACITY) INSTALLED IN 1962/64. BECAUSE OF INCREASED FUEL COSTS AND AGEING, UNRELIABLE EQUIPMENT, THESE UNITS ARE IN RESERVE STATUS AND CANNOT BE RELIED ON FOR EXTENDED OPERATIONS. ALSO IN RESERVE STATUS ARE TWO DIESEL UNITS WITH COMBINED 21 MW CAPACITY.

4. COUNTRY'S TRANSMISSION AND DISTRIBUTION SYSTEM IS LIMITED OFFICIAL USE

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WELL DESIGNED AND ENABLES POWER STATIONS TO BE OPERATED AS INTEGRATED SYSTEM. SYSTEM IS BEING EXPANDED UNDER \$6 MILLION IDA CREDIT EXTENDED IN 1973 TO MEET EXPECTED POWER DEVELOPMENT TO EARLY 1980S. COORDINATION OF CEB'S GENERATION AND TRANSMISSION SYSTEM OPERATIONS IS LOCATED AT SYSTEM CONTROL CENTER AT KELANITISSA STATION. CONTROL CENTER COMMUNICATIONS SYSTEM CANNOT EFFECTIVELY MONITOR AND CONTROL GENERATION AND TRANSMISSION OWING TO OBSOLETE, UNRELIABLE EQUIPMENT. FIVE-YEAR PROGRAM FOR IMPROVEMENT OF SYSTEM HAS BEEN DEVISED BY UK CONSULTANTS WITH IDA FINANCING. BANK FINANCING FOR INITIAL PHASE OF THIS PROGRAM IS INCLUDED AS PART OF PROPOSED PROJECT (PARA 9 BELOW).

5. ENERGY CONSUMPTION ROSE AT AVERAGE RATE OF 9.8 PERCENT DURING 1965-76. GROWTH RATE WAS ONLY 4.9 PERCENT DURING 1973-76 PORTION OF THIS PERIOD OWING TO EFFECTS OF WORLD RECESSION AND SEVERE DROUGHT, BOTH IN 1973 AND AGAIN IN 1976. AGGREGATE DEMAND DURING PERIOD, 1977-86, IS PROJECTED BY CEB TO INCREASE AT ANNUAL RATE OF 9.5 PERCENT. MAXIMUM DEMAND WOULD RISE FROM 254 MW IN 1977

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TO SECSTATE WASHDC PRIORITY 2195

INFO AMEMBASSY COLOMBO PRIORITY

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TO 467 MW IN 1984, 533 MW IN 1986. BANK CONSIDERS THIS
FORECAST TO HAVE BEEN MADE ON CONSERVATIVE BASIS NOTWITH-
STANDING OVEROPTIMISM OF EARLIER FORECASTS (NOTABLY THE
10.8 PERCENT GROWTH RATE DURING 1972-80 PROJECTED IN
CONNECTION WITH BANK-FINANCED BOWATENNA POWER PROJECT),
AND THAT IT REPRESENTS STAISFACTORY BASIS FOR DEVELOPMENT
OF GENERATION PROGRAM.

6. COUNTRY'S LONG-RANGE PLAN FOR
HYDROPOWER DEVELOPMENT, AS DEVELOPED BY MINISTRY OF IRRI-
GATION POWER AND HIGHWAYS, CALLS FOR FOLLOWING ADDITIONS
TO PRESENT 332 MW IN INSTALLED HYDRO-CAPACITY (403 MW
TOTAL CAPACITY, INCLUDING UNRELIABLE OIL-FUELED SYSTEMS):
(A) BANK-FINANCED BOWATENNA STATION, 40 MW, SCHEDULED
FOR COMPLETION IN MID-1979; (B) KEHELGAMU-MASKELIYA
SCHEME, OF WHICH PROPOSED PROJECT IS ONE PART, 30 MW,
BY 1980; (C) SEMANALA WEWA PROJECT, USSR-FINANCED,
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2 X 60 MW, BY 1982. FOUR OTHER PROJECTS, AGGREGATING 335 MW, ARE PLANNED FOR LATER IMPLEMENTATION, UP TO 1990. THUS, ASSUMING ALL PROJECTS MET ON SCHEDULE, FIRM HYDRO-CAPACITY (TOTAL CAPACITY LESS CAPACITY OF LARGEST UNIT) OF 462 MW WOULD BE SUFFICIENT MEET PROJECTED PEAK DEMAND UNTIL END-1984. TOTAL CAPACITY OF 522 MW WOULD MEET PROJECTED PEAK DEMAND BY 1986, ALTHOUGH SITUATION WOULD BE TIGHT AND RELIANCE ON THERMAL GENERATORS COULD BE NECESSARY IN THE EVENT OF ONE OR MORE DRY YEARS.

7. PROPOSED PROJECT FORMS FINAL STAGE IN DEVELOPMENT OF HYDROPOWER POTENTIAL OF MASKELIYA RIVER BASIS OF MASKELIYA AND ADJOINING KEHELGAMU RIVERS LIE ON SOUTHWESTERN FLANK OF CENTRAL MOUNTAIN RAGE, FORMING KELANI BASIN AT THEIR JUNCTION AT BROODLANDS, SOME 70 KM. EAST OF COLOMBO. MAIN RESERVOIRS, CASTLEREAGH ON KEHELGAMU AND MOUSAKELLY ON MASKELIYA, FEED WIMALA-SURENDRA, LAKSAPANA AND POLPITAYA POWER STATIONS WITH COMBINED 225 MW CAPACITY. PROPOSED PROJECT IS BETWEEN MOUSAKELLY AND CANYON RESERVOIRS WHERE HEAD OF 210 M. IS AVAILABLE.

8. HYDROPOWER PROJECT COMPONENTS ARE:

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- (A) CONNECTION WITH EXISTING LOW-LEVEL OUTLET AT MOUSAKELLY DAM;
- (B) CONCRETE-LINED PRESSURE POWER TUNNEL OF 4,026 M. IN LENGTH WITH SURGE CHAMBER;
- (C) SURFACE PENSTOCK 823 M. IN LENGTH;
- (D) POWER STATION ON CANYON RESERVOIR, INCLUDING 30 MW CAPACITY GENERATING UNIT, WITH TRANSFORMER, SWITCH-GEAR AND MECHANICAL AND ELECTRICAL ANCILLARIES;
- (E) 132 KV TRANSMISSION LINE TO LAKSAPANA SWITCHYARD;
- (F) ANCILLARY WORKS (ROADS, CAMP, ETC.);
- (G) CONSULTANT SERVICES.

9. COMPONENTS OF PROJECT FOR IMPROVEMENT IN SYSTEMS CONTROL ARE:

(A) ESTABLISHMENT OF TWO MAIN TELEPHONE SWITCHING POINTS AT KOLONNOWA AND LAKSAPANA AND ADDITIONAL CIRCUITS BETWEEN THESE TWO POINTS;
(B) INSTALLATION OF TELEPRINTER CIRCUITS IN CONTROL ROOM AND IN MAIN SATELLITE STATIONS;
(C) EXTENSION OF HIGH FREQUENCY VHF COMMUNICATIONS NETWORK INTO 22 AREAS OUTSIDE COLOMBO.

10. ACCORDING TO PROJECT FRASIBILYT STUDY, PREPARED BY CENTRAL ENGINEERING CONSULTANCY BUREAU (CECB) WHICH IS RESPONSIBLE FOR IMPLEMENTATION OF MAJOR PUBLIC WORKS PROJECTS IN SRI LANKA, FIRM ENERGY OF PROJECT WILL BE 144 GWH PER YEAR, EXPECTED AVERAGE ENERGY PRODUCTION 169 GWH; GEOLOGICAL CONDITIONS ARE SUITABLE FOR CONSTRUCTION OF PROPOSED TUNNEL ALONG RIGHT BANK OF MASKELIYA RIVER; AND PROPOSED 30 MW STATION IS APPROPRIATE TO HYDROLOGY AND OPERATIONS OF EXISTING HYDROPOWER SCHEME. BANK HAS CONCLUDED THAT CECB'S TECHNICAL STUDIES ARE SATISFACTORY AND MAY BE ACCEPTED AS SOUND BASIS FOR IMPLEMENTATION OF PROJECT. WITH REGARD TO OTHER PROJECT COMPONENT, BANK BELIEVES EQUIPMENT INCLUDED THEREIN IS LIMITED OFFICIAL USE

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MINIMUM REQUIRED TO BRING CEB'S SYSTEM CONTROL OPERATIONS TO SATISFACTORY LEVEL.

11. ESTIMATED COSTS OF PROPOSED PROJECT IS \$37.5 MILLION, OF WHICH \$33.4 MILLION FOR HYDROPOWER PROJECT, \$4.1 MILLION FOR CONTROL SYSTEM. FOREX COSTS, TO BE FINANCED BY BANK, TOTAL \$17.5 MILLION (\$15.2 MILLION FOR POWER PROJECT, \$2.3 MILLION FOR CONTROL SYSTEM) WITH FOLLOWING COMPONENTS (IN \$ MILLIONS): LAND PURCHASE AND ACCESS ROAD CONSTRUCTION, 0.2; INTAKE, TUNNEL AND SURGE CHAMBER, 2.5; VALVE HOUSE AND PENSTOCK, 1.6; POWERHOUSE AND TAILRACE, 0.6; EQUIPMENT AND TRANSMISSION, 6.1; EQUIPMENT AND BUILDINGS, 2.3; ENGINEERING FACILITIES AND SERVICES, 0.2; CONSULTANT SERVICES, 0.2; CONTINGENCIES, 1.1; PRICE ESCALATION (8 PERCENT P.A.), 2.8. LOCAL COSTS INCLUDE 65 PERCENT SURCHARGE LEVIED BY GOVT ON OFFICIAL RATE ON ALL IMPORTS (FEECS), WHICH COMPRISE 34 PERCENT OF TOTAL PROJECT COST. LOCAL COSTS OF PROJECT WILL BE FINANCED FROM CEB'S INTERNAL CASH GENERATION AND, IF NECESSARY, GOVT ADVANCES. LOAN PROCEEDS WILL BE RELENT TO CEB AT INTEREST RATE PREVAILING FOR LENDING FROM BANK'S ORDINARY CAPITAL RESOURCES AT TIME OF LOAN APPROVAL.

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FM AMEMBASSY MANILA

TO SECSTATE WASHDC PRIORITY 2196

INFO AMEMBASSY COLOMBO PRIORITY

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12. PROCUREMENT WILL BE IN ACCORD WITH BANK'S GUIDELINES. SUPPLY CONTRACTS FOR GOODS ESTIMATED TO COST \$100,000 OR MORE TO BE AWARDED ON BASIS INTERNATIONAL BIDDING; LESS THAN THAT, ON BASIS INTERNATIONAL SHOPPING. CIVIL WORKS WILL BE UNDERTAKEN BY STATE DEVELOPMENT AND CONSTRUCTION CORP. (SDCC), WHICH HAS BEEN FOUND BY BANK TO HAVE REQUIRED CAPABILITY IN THIS AREA. SDCC WILL RETAIN EXPATRIATE SPECIALIST TO SUPERVISE DRIVING AND LINING OF POWER TUNNEL. MAJOR EQUIPMENT REQUIRED BY SDCC WILL BE PROCURED FOR THEM BY CEB ON TERMS SATISFACTORY TO BANK. REMAINING FOREX FOR CIVIL WORKS (E.G. CEMENT, STEEL BAR, AND COST OF SPECIALIST) IS ESTIMATED AT \$985,000. DISBURSEMENT BY BANK FOR CIVIL WORKS WILL BE LIMITED TO THAT AMOUNT; IN EVENT OF COST OVERRUN ON THAT COMPONENT OF PROJECT, NO REALLOCATION FROM UNALLOCATED FUNDS WILL BE PERMITTED.

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13. FOREIGN CONSULTANTS, TO BE ENGAGED IN ACCORDANCE WITH BANK'S GUIDELINES, WILL BE REQUIRED TO PROVIDE ASSISTANCE IN FIELD OF CIVIL, MECHANICAL AND ELECTRICAL ENGINEERING COVERING: (A) REVIEW OF DESIGNS, DRAWINGS

AND SPECIFICATIONS; (B) REVIEW OF EVALUATION OF BIDS WITH CECB AND RECOMMENDATIONS FOR CONTRACT; (C) REVIEW OF MANUFACTURER'S DESIGNS AND DRAWINGS; (D) FACTORY INSPECTION JOINTLY WITH CECB AND WITNESSING OF TYPE TESTS; (E) PERIODIC SITE VISITS TO ENSURE SATISFACTORY PROGRESS ON CONSTRUCTION AND TO SUPERVISE COMMISSIONING TESTS OF VARIOUS EQUIPMENT.

14. CEB, EXECUTING AGENCY FOR PROJECT, HAS SEVEN-MEMBER BOARD APPOINTED BY GOVT. ORGANIZATION STRUCTURE, DESIGNED BY UK CONSULTANTS, IS BASICALLY SOUND. TOTAL STAFF IS 7,781 OF WHICH 210 ARE CONSIDERED SENIOR, MOST OF THEM ENGINEERS. UNDER CEB SUPERVISION, CECB WILL HAVE RESPONSIBILITY FOR PROJECT CONSTRUCTION, INCLUDING DESIGN, PREPARATION OF TENDER DOCUMENTS, AND CONSTRUCTION SUPERVISION. CECB IS AN EXPERIENCED AND COMPETENT CONSULTING ENGINEERING ORGANIZATION OPERATING UNDER MINISTRY OF IRRIGATION, POWER AND HIGHWAYS AND IS CAPABLE OF PERFORMING THESE DUTIES IN A SATISFACTORY MANNER.

15. CEB'S TARIFFS HAVE BEEN RAISED ONLY TWICE IN LAST 15 YEARS-BY AN AVERAGE 7 PERCENT IN BOTH 1969 AND 1972-A STABILITY MADE POSSIBLE BY RELIANCE ON HYDROPOWER. TARIFF STRUCTURE IS DESIGNED TO PRODUCE REVENUES SUFFICIENT TO COVER ALL OPERATING COSTS INCLUDING DEPRECIATION, TO PROVIDE FOR RESERVES TO COVER FUEL COSTS DURING DRY YEARS, AND TO MEET PORTION OF CAPITAL EXPENDITURES. GOVT AND CEB HAVE AGREED STUDY TARIFF STRUCTURE, WHICH HAS BEEN UNCHANGED SINCE 1962, TO DETERMINE IF IT IS IN LIMITED OFFICIAL USE

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CONFORMITY WITH FINANCIAL OBJECTIVES, AND TO PRODUCE REPORT BY JUNE 30, 1978. REVENUE COVENANT IN EFFECT FOR BOWATENNA PROJECT (LOAN NO. 118-SRI(SF)), WHICH REQUIRES SELF-FINANCING RATIO, WILL BE IN EFFECT FOR THIS PROJECT.

16. CEB'S NET INCOME WAS VIRTUALLY UNCHANGED FROM 1971 TO 1976, REFLECTING REVENUE INCREASE OF 49 PERCENT, PERCENTAGE COST INCURSEASES OF ABOUT TWICE AS MUCH. DEBT-SERVIIV RATIO IN 1976 WAS A SATISFACTORY 2.0 AND SELF-FINANCING RATIO, AT 50 PERCENT, WAS IN COMPLIANCE WITH BANK'S COVENANT. ALL CAPITAL EXPENDITURES HAVE BEEN FINANCED BY INTERNAL CASH GENERATION SINCE 1970, AND DEBT/EQUITY RATIO IS A CONSERVATIVE 21:79. OWING TO DIFFICULTIES ENCOUNTERED UNDER BOWATENNA PROJECT, CEB'S ACCOUNTS RECEIVABLE HAVE BEEN AT LEVELS BEYOND THOSE PERMITTED BY LOAN COVENANT. PROBLEM, WHICH INVOLVES PARTLY UNCOLLECTIBLE ACCOUNTS RELATING TO PRE-1971 SALES, PARTLY OVERDUE ACCOUNTS OF GOVT DEPARTMENTS, IS BEING

ADDRESSED (PARTLY BE WRITE-OFF OF OLD DEBTS), AND RECEIVABLE ARE EXPECTED TO BE REDUCED TO SPECIFIED LEVEL OF 3 MONTHS SALES BY END-1977. PROJECTED FINANCIAL STATMENTS SHOW SATISFACTORY DEBT-SERVICE, SELF-FINANCING, AND DEBT: EQUITY RATIOS TO 1981.

17. SUCCESSFUL OPERATION OF AVAILABLE HYDROELECTRIC RESOURCES, AS WELL AS RELIABLE OPERATIONS OF CEB GENERATION AND TRANSMISSION SYSTEMS, ARE CRUCIAL FACTORS FOR COUNTRY'S ECONOMIC DEVELOPMENT. PROJECT, TO BE COMPLETED IN 1980, IS ESSENTIAL TO MEET LOAN FORECAST FOR 1981, AND THEREFORE, HAS BEEN ACCORDED HIGH PRIORITY BY SRI LANKA GOVT. ECONOMIC RATE OF RETURN, BASED ON COMPARISON OF PROPOSED PROJECT WITH THE COMBINED USE OF THERMAL POWER (WHICH WOULD OTHERWISE BEIN STANDBY STATUS) AND ADVANCEMENT OF DATES OF FUTURE HYDRO PROJECTS, IS ESTIMATED AT 12.7 PERCENT. ESTIMATE DOES NOT REFLECT COST OF LIMITED OFFICIAL USE

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SUPPRESSED DEMAND WHICH WOULD BE DISTINCT POSSIBILITY IN ABSENCE OF PROJECT. PROPOSED PROJECT IS LEAST-COST APPROACH TOWARDS MEETING NEXT STAGE OF COUNTRY'S ENERGY REQUIREMENTS, EVEN ASSUMING ONE OF FIVE PROJECTS PROPOSED FOR FUTURE DEVELOPMENT COULD BE BROUGHT FORWARD. USADB SUPPORTS PROPOSAL AND RECOMMENDS FAVORABLE NAC ACTION.

18. REQUEST AMEMBASSY COLOMBO COMMENTS FOR NAC AGENCIES, INFO USADB MANILA, PURSUANT TO STATE 119795 DATED 3 JULY 1972.
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Message Attributes

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